



Criminal Justice Services

Annual Review

Calander Year 2025

Message from the Director

Travis Horton

This review is intended to provide an overview of the entire Garfield County Criminal Justice Services Department and the services we provide to the citizens of Garfield County and the Ninth Judicial District. With 5 programs to offer both pre- and post-conviction services the Criminal Justice Services Department wants to highlight the work of our dedicated staff members and the successes of our client populations. I hope that you find the information helpful in understanding the many opportunities that Criminal Justice Services provides, and the impact of those programs on the citizens in Garfield County and the 9th Judicial District.

Over the years I have learned that almost everyone in our community has been impacted by the criminal justice system or knows someone that has. With that in mind, Garfield County Criminal Justice Services provides services that are intended to provide our community members with every opportunity to succeed during and after their exposure to this system. In many cases that effort starts with Pretrial Services and continues throughout the completion of their sentence. After reviewing this material, it is my hope that you will have a better understanding of our programs and their potential impact on the clients we serve and the community as a whole.

I want to thank all of the individuals and businesses that support our organization and our client's success. Without the support of our County Commissioners and business partners throughout the community our programs would not be what they are today, or where we plan to go in the future. Your support is invaluable to our success as a program and our client's success as transitioning citizens.

Travis Horton
Criminal Justice Services



Message from the Security Supervisor

Mary Gillis

In 2025, Garfield County Community Corrections (GCCC) said goodbye to 3 criminal justice services officers and welcomed two new officers to our security team. We had a member of our security team step up to offer some additional training for our staff by becoming a CPR instructor and lead training focused on gangs. This training better prepares our staff to assist during medical emergencies and to be able to recognize local gangs, individuals within them, and know what to look for.

Community Corrections had Johnny Blackwell (CJSO I) participate in our county's Middle Management training program and Jacob Piper (CJSO II) participate in the Emerging Leaders program. Jonathan "Wes" Soles (CJSO II), who runs our Workender program also participated in the Emerging Leaders program. The future is bright for our newest employees, who bring new perspectives, ideas, and commitment to supporting client growth, accountability, and successful reentry in our community. I intend to focus on identifying and improving our experienced officers' strengths. Investing in our leadership development will increase employee engagement, learning, and growth. It is vital for succession planning that we develop our future generation of leaders within our organization.

Staff continued to encourage clients to focus on personal and professional growth within themselves and goal setting. During 2025, we had several clients receive their high school diplomas/GEDs, earn professional certifications/licensure, receive promotions at work, obtain a driver's license, and even purchase their homes to provide a safe, secure place for them and their family to reside in. The goals that staff help our clients envision, the work each client puts in each day, and the goals we witness them reach create growth, consistency, adaptability, resilience, and lasting change.

We had a former client reach out to staff in 2025 to inform them that he reached his goal of obtaining his master plumber license and purchased a home of his own. It is successes such as these that make all our hard work worth it. We've witnessed several former clients take time out of their day or make a phone call to staff just to update them on their life now. Former clients reaching back out to staff during good times and difficult times emphasize the rapport our staff build with our clients during their programming in GCCC. I am incredibly grateful to be part of an organization where I can witness these incredible, life-altering results. We look forward to expanding on celebrating the success our former clients have achieved.

Our core security audit conducted in 2025 served as a tool to identify problem areas, make necessary improvements, and it was beneficial in helping our staff to provide better customer service to the people we serve. As we move into 2026, we will continue to maintain focus on protecting public safety and fostering the successful reentry of clients back into our community. We want to acknowledge that this wouldn't be possible without the continued support from our county commissioners, our local businesses, the 9th Judicial District Community Corrections Board, and partnering agencies.

2025 Accomplishments

- ✚ The Work Release Program continues to be an effective sentencing option by providing Garfield and Pitkin Counties with a cost-effective alternative to jail sentences. In 2025, Work Release generated approximately \$118,000 and had just over 1833 participation days.
- ✚ Pre-Trial services received a grant of over \$100,000 to further develop services and computer systems.
- ✚ Community Corrections has been steadily maintaining a daily occupancy rate near 40 throughout the year. Overall, it represents approximately 60% Diversion sentences and 38% Transition Clients, with the balance being made up of Condition of Parole and Work Release.

2026 Goals

- ✚ Garfield County Criminal Justice will pursue improvement in all areas in 2026, to include opportunities for program and income expansion.
- ✚ The Community Corrections program will continue to strive for program improvements as directed by the results of the audits completed in 2025, and we will continue working to ensure the average daily occupancy numbers continue to increase.
- ✚ Workenders, UPS, and the Work Release programs will work with the Judicial Branch to continue to provide quality alternative sentencing options while encouraging increasing use of these services.
- ✚ We are pursuing an on-line bill pay option for Workenders and UPS programs.

Our Mission

The mission of Garfield County Criminal Justice Services is to enhance public safety by providing quality pre- and post-conviction services that benefit the citizens of Garfield County and the 9th Judicial District. Through the use of innovation and staff initiative, Criminal Justice Services provides a range of programs to support the criminal justice system while providing the highest quality service and programming available.

Our Values

Respect the people we serve – We will deliver our services with the utmost respect and professionalism being presented to each and every citizen regardless of their status in the criminal justice system.

Our Vision

To enhance our program, offering to best meet the needs of the 9th Judicial District and its citizens. To ensure the programming we offer provides the best service available and adapts to meet the needs of our clients and stakeholders.



Pretrial Supervisor
Elizabeth Stewart-Clark



Security Supervisor
Mary Gillis



Residential Services
Manager
Rick Harter

Garfield County

Criminal Justice Services Programs

Garfield County offers 5 different programs and services to support the criminal justice process in the 9th judicial district.

Pre-Trial Services

Pre-Trial serves the 9th judicial district by completing risk assessments and defendant supervision for those out on bond. Risk assessments provide defendant background information, criminal history, community ties, employment history, pending cases, and a validated risk assessment score on the likelihood of returning to court or reoffending. Those aspects allow for better consideration for release conditions for bonds and allow the court more individualized and least restrictive release options to be considered.

In 2024 Pretrial Services secured a \$109,000 grant to support HB21-1280, also known as the 48 rule or weekend advisements. With this grant, we've continued to employ a part-time weekend and holiday person, providing 7 days a week coverage and a software update to include the new CPAT-R. With the added help and hard work of our team, we've begun completing CPAT-Rs for those who have bonded out prior to being seen by pretrial staff or a Judge. With this process, Pretrial Services continues to support the needs of the court and community through risk assessments and defendant supervision for those out on bond.

The numbers:

- 151-Average daily caseload
- 343 - supervision orders created
- 330 – supervision orders closed
- 95% - court appearance rate
- 5 months – average length of supervision

Useful Public Service

Useful Public Service (UPS) is an alternative sentencing option which is used in coordination with court-ordered community service through assigned placement with non-profit organizations.

Workenders

Garfield County Workender Program is an alternative sentencing option designed for people to serve their jail sentence in weekly, two-day intervals. Workenders serve non-profit organizations in a multitude of ways, as well as providing services to departments within Garfield County as needed.

Work Release

Created in 2022, Garfield County Work Release allows individuals to continue working in the community instead of serving a jail sentence; however, they are required to stay at the community corrections facility. Not only does this program allow these individuals to continue working in the community, but it is also a more cost-effective alternative to a jail sentence.

Community Corrections

Community Corrections is a sentencing alternative for individuals with felony convictions. It can either be used in lieu of prison sentences or as a transition option for those who have served prison sentences. Community Corrections offers rehabilitative services such as life skills training, counseling, financial planning, employment search, and much more.



Workender Coordinator
J. "Wes" Soles



UPS Coordinator
Cathy Trevena

2025 Success Rates

- Useful Public Service
 - Out of the individuals who were sentenced to complete community service, 463 enrolled in the program in 2025.
- Workenders
 - 75 clients enrolled in Work-enders in 2025.
- Work Release
 - Out of the 41 people sentenced to Work Release, 39 successfully completed their sentence. This allowed for over 1833 days to be served in the community rather than in jail.
- Community Corrections Residential
 - In 2025 82 individuals were processed into Community Corrections. 55 clients successfully completed the program that year.
 - Condition of Parole: 5 new arrivals
 - Transitions (Individuals sentenced from prison): 19
 - Diversion (Direct Sentence from the court): 58
 - 6 diversion clients progressed to non-residential status.
- Community Corrections Non-Residential
 - Of the 12 non-residential clients assigned in 2025, 5 successfully completed their sentence and were discharged.

Frequently Asked Questions

Q: What are the benefits of Community Corrections?

A: Clients in Community Corrections are required to maintain full-time employment, attend treatment sessions, pay state and federal taxes as well as court-ordered child support, if it is mandated. Clients sentenced to Community Corrections gross income for 2025 is just over one million dollars.

- \$1,071,320.30 gross income for Clients
- \$3,700.94 paid in child support
- \$55,736.00 paid in Federal, State and Local taxes
- \$32,603 paid in restitution payments

Q: What is the approval process? What items can I bring for my loved one?

A: A referral will be sent to the Community Corrections board for review. If accepted, a date will be sent for them to be transferred to the facility. Once they have been transferred to the facility and their intake is complete, they will be able to contact loved ones.

For more information as well as allowable property, please visit our website at;

<https://www.garfieldcountyco.gov>



Staff from left to right: Charlie Pezer, Travis Horton, Brandon Burner, Mary Gillis, Emily France, Rick Harter, Wes Soles, Eric France, Theresa Hatzenbeller, Stacey Treganza, Johnny Blackwell, Nic Kneedler, Jeff Potter, Jim Williams, Jacob Piper.

Impactful Employees

Mowen, France and Potter recognized for excellence in Community Corrections by the Colorado Department of Corrections Parole Division.



Case Manager
Shiloh Mowen

Garfield County Criminal Justice Services Case Manager Shiloh Mowen has been awarded a parole coin and a certificate in recognition of her outstanding service at Garfield County Community Corrections. Mowen has been instrumental in case management and helping offenders reintegrate into the community for the past 19 years.

“Mowen has an excellent service record, showcasing remarkable communication skills and maintaining consistent contact with parole staff,” said Jacob Reigel, Parole Case Manager (PCM-Western Region). “This ensures we have the information we need to support our clients better and keep the public safe, and it aligns with our mission.”

Grand Junction Parole has expressed its gratitude for “the exceptional service provided by Shiloh and the entire staff at Garfield County Community Corrections.”

“I also want to acknowledge other staff members at the facility who do an outstanding job: Mr. Eric France, Mr. Jeff Potter, Mr. Rick Harter, and the newest member of their case management team, Mr. Johnny Blackwell,” Reigel added. “Thank you all for your dedication to serving and working with the clients at your facility. Your commitment to safety and effective communication makes a significant difference in our ability to collaborate effectively. We truly appreciate your efforts.”

Today was a true privilege to visit the Garfield County Community Corrections facility and speak with their incredible staff. They have an outstanding team in the area that provides a tremendous service to the community as a whole. It was a wonderful opportunity to present Certificates of Excellence and Challenge Coins from the Grand Junction Parole Office to two exceptional case managers, Mr. Eric France and Mr. Jeff Potter. Both of these dedicated professionals have more than 20 years of service working with offenders at Garfield County Community Corrections as they transition to parole and other programs. It is a genuine privilege to work alongside individuals with this level of experience, who remain so positive and upbeat and consistently seek out challenging opportunities to make a meaningful impact on their community.

Mr. France's approach to working with offenders is both extremely professional and deeply heartfelt. He works directly with each individual to deliver the best possible outcomes, even in the most challenging situations, offering honest and thoughtful guidance when it may be difficult to hear. He dedicates countless hours to working with and mentoring his clients, and that commitment is clearly reflected in his caseload results and the lives of the people he works with.

Mr. Potter's approach is more structured and clinical, focusing on helping offenders work through their barriers and, when appropriate, challenging them to push past them to achieve truly meaningful and noticeable outcomes. All the while staying focused on what success looks like for each individual. This also has a profound and positive impact on his clients and their lives.

Both of these approaches work exceptionally well with their offender population, providing the support and structure that individuals need to make better choices and achieve success upon re-entry. This recognition from the Grand Junction Parole Office is a way of saying thank you for the outstanding service and dedication shown to clients, as well as for the strong collaboration with our office and Garfield County.

Inspirational Quotes

“When you desire new outcomes in life, you have to break up with old patterns”

“Stop wondering if you are good enough for other people, start wondering if they are good enough for you”

“Make sure everyone in your boat is rowing and not drilling holes when you are not looking”

“Everything in your life is a reflection of a choice you have made. If you want a different result, make a different choice”

“A mistake repeated more than once is a decision”

“Daring to set boundaries is about having the courage to love ourselves even when we risk disappointing others”

“You don’t have to be great to start, but you have to start to be great”

“If you rearrange the letters in ‘Depression’ you’ll get ‘I Pressed On.’ Your current situation is not you’re final destination”

“Addiction is giving up everything for one thing! Recovery is giving up one thing for everything”

“Whether you think you can or you can’t, you’re Right!”

“If you are the smartest one in your circle, you need a bigger circle”

“Be stronger than your strongest excuse”

“Fear has two meanings: “Forget Everything And Run”, or “Face Everything And Rise!”
The choice is yours”

A special thank you to our county commissioners for their continued support
of our programs.
